

**REPORT OF THE AUDIT OF THE
OLDHAM COUNTY
SHERIFF**

**For The Year Ended
December 31, 2002**



**EDWARD B. HATCHETT, JR.
AUDITOR OF PUBLIC ACCOUNTS
www.kyauditor.net**

**144 CAPITOL ANNEX
FRANKFORT, KY 40601
TELEPHONE (502) 564-5841
FACSIMILE (502) 564-2912**



EDWARD B. HATCHETT, JR.
AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky

Honorable Paul E. Patton, Governor

Gordon C. Duke, Secretary

Finance and Administration Cabinet

Dana Mayton, Secretary, Revenue Cabinet

Honorable Mary Ellen Kinser, Oldham County Judge/Executive

Honorable Steven W. Sparrow, Oldham County Sheriff

Members of the Oldham County Fiscal Court

The enclosed report prepared by Carpenter, Mountjoy & Bressler, PSC, Certified Public Accountants, presents the statement of receipts, disbursements, and excess fees of the Sheriff of Oldham County, Kentucky, for the year ended December 31, 2002.

We engaged Carpenter, Mountjoy & Bressler, PSC, to perform the financial audit of this statement. We worked closely with the firm during our report review process; Carpenter, Mountjoy & Bressler, PSC, evaluated the Oldham County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Ed Hatchett".

Edward B. Hatchett, Jr.
Auditor of Public Accounts

Enclosure

EXECUTIVE SUMMARY
AUDIT EXAMINATION OF THE
OLDHAM COUNTY SHERIFF

For The Year Ended
December 31, 2002

Carpenter, Mountjoy & Bressler, PSC, has completed the Oldham County Sheriff's audit for the year ended December 31, 2002. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

Excess fees decreased by \$98,682 from the prior year, resulting in excess fees of \$2,179 as of December 31, 2002. Revenues increased by \$203,429 from the prior year and disbursements increased by \$302,111.

Deposits:

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

CONTENTS

PAGE

| | |
|---|----|
| INDEPENDENT AUDITOR’S REPORT | 1 |
| STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES..... | 3 |
| NOTES TO FINANCIAL STATEMENT | 6 |
| REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS | 11 |

To the People of Kentucky

Honorable Paul E. Patton, Governor

Gordon C. Duke, Secretary

Finance and Administration Cabinet

Dana Mayton, Secretary, Revenue Cabinet

Honorable Mary Ellen Kinser, Oldham County Judge/Executive

Honorable Steven W. Sparrow, Oldham County Sheriff

Members of the Oldham County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Sheriff of Oldham County, Kentucky, for the year ended December 31, 2002. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Sheriff for the year ended December 31, 2002, in conformity with the modified cash basis of accounting.

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Mary Ellen Kinser, County Judge/Executive
Honorable Steven W. Sparrow, Oldham County Sheriff
Members of the Oldham County Fiscal Court

In accordance with Government Auditing Standards, we have also issued our report dated August 21, 2003, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Respectfully submitted,

A handwritten signature in black ink that reads "Carpenter, Mountjoy & Bressler, PSC". The signature is written in a cursive, flowing style.

Carpenter, Mountjoy & Bressler, PSC

Audit fieldwork completed -
August 21, 2003

OLDHAM COUNTY
STEVEN W. SPARROW, COUNTY SHERIFF
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

For The Year Ended December 31, 2002

Receipts

State:

| | | |
|--|---------------|------------|
| Kentucky Law Enforcement Foundation Program Fund | \$ 58,079 | |
| Fees For Services | <u>95,720</u> | \$ 153,799 |

Circuit Court Clerk:

| | | |
|--------------------------|--------------|--------|
| Sheriff Security Service | \$ 32,538 | |
| Fines and Fees Collected | <u>5,660</u> | 38,198 |

| | | |
|--------------|--|-------|
| Fiscal Court | | 8,708 |
|--------------|--|-------|

| | | |
|---------------------------------|--|-------|
| County Clerk - Delinquent Taxes | | 2,847 |
|---------------------------------|--|-------|

| | | |
|-------------------------------|--|---------|
| Commission On Taxes Collected | | 680,697 |
|-------------------------------|--|---------|

Fees Collected For Services:

| | | |
|--|---------------|--------|
| Auto Inspections | \$ 17,800 | |
| Serving Papers | 31,120 | |
| Carrying Concealed Deadly Weapon Permits | <u>13,935</u> | 62,855 |

Other:

| | | |
|---------------------------|---------------|--------|
| 10% Sheriff's Add-on Fees | \$ 75,297 | |
| Advertising Costs | 3,891 | |
| Miscellaneous | <u>15,566</u> | 94,754 |

| | | |
|-----------------|--|--------|
| Interest Earned | | 14,353 |
|-----------------|--|--------|

Borrowed Money:

| | | |
|-------------------|---------------|----------------|
| State Advancement | \$ 390,000 | |
| Bank Note | <u>65,000</u> | <u>455,000</u> |

| | | |
|----------------|--|---------------------|
| Total Receipts | | <u>\$ 1,511,211</u> |
|----------------|--|---------------------|

The accompanying notes are an integral part of this financial statement.

OLDHAM COUNTY
STEVEN W. SPARROW, COUNTY SHERIFF
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES
For The Year Ended December 31, 2002
(Continued)

Disbursements

Operating Disbursements and Capital Outlay:

Personnel Services-

| | |
|--------------------|------------|
| Deputies' Salaries | \$ 476,417 |
| Part-Time Salaries | 37,619 |
| Other Salaries | 28,694 |
| Overtime | 29,196 |
| KLEFPF Pay | 50,494 |

Employee Benefits-

| | |
|--|--------|
| Employer's Share Social Security | 48,725 |
| Employer's Share Retirement | 17,653 |
| Employer's Share Hazardous Duty Retirement | 68,089 |
| Employer Paid Health Insurance | 52,183 |

Contracted Services-

| | |
|---------------------------------|-------|
| Advertising | 4,433 |
| Vehicle Maintenance and Repairs | 8,310 |

Materials and Supplies-

| | |
|---------------------------------|-------|
| Office Materials and Supplies | 6,956 |
| Uniforms | 1,841 |
| Radio Maintenance and Equipment | 4,758 |

Auto Expense-

| | |
|----------|--------|
| Gasoline | 18,944 |
|----------|--------|

Other Charges-

| | |
|--|--------|
| Conventions and Travel | 2,218 |
| Dues | 2,070 |
| Postage | 9,976 |
| Transporting Prisoners | 13,981 |
| Training | 6,753 |
| Bond | 2,872 |
| Carrying Concealed Deadly Weapon Permits | 9,395 |
| Miscellaneous | 8,393 |

The accompanying notes are an integral part of this financial statement.

OLDHAM COUNTY
STEVEN W. SPARROW, COUNTY SHERIFF
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES
For The Year Ended December 31, 2002
(Continued)

Disbursements (Continued)

Operating Disbursements and Capital Outlay: (Continued)

Capital Outlay-

| | | | |
|------------------|----|--------------|------------|
| Office Equipment | \$ | 3,591 | |
| Vehicles | | 62,890 | |
| Miscellaneous | | <u>1,767</u> | \$ 978,218 |

Debt Service:

| | | | |
|-------------------|----|--------------|----------------|
| State Advancement | \$ | 390,000 | |
| Notes | | 65,000 | |
| Interest | | <u>1,696</u> | <u>456,696</u> |

| | | | |
|---------------------|--|--|---------------------|
| Total Disbursements | | | <u>\$ 1,434,914</u> |
|---------------------|--|--|---------------------|

| | | | |
|-------------------------|----|--------------|---------------|
| Net Receipts | | | \$ 76,297 |
| Less: Statutory Maximum | \$ | 71,153 | |
| Training Incentive | | <u>2,965</u> | <u>74,118</u> |

| | | | |
|---|--|--|--------------|
| Excess Fees | | | \$ 2,179 |
| Payments to County Treasurer - March 14, 2003 | | | <u>2,179</u> |

| | | | |
|------------------------------------|--|--|--------------------|
| Balance Due at Completion of Audit | | | <u><u>\$ 0</u></u> |
|------------------------------------|--|--|--------------------|

The accompanying notes are an integral part of this financial statement.

OLDHAM COUNTY
NOTES TO FINANCIAL STATEMENT

December 31, 2002

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2002.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.41 percent for the first six months of the year and 6.34 percent for the last six months of the year. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.28 percent.

OLDHAM COUNTY
NOTES TO FINANCIAL STATEMENT
December 31, 2002
(Continued)

Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2002, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

Note 4. Health Insurance Premiums

KRS 61.405 allows county fee officials to purchase twelve (12) months of health insurance coverage for their employees, if excess fees are available. Therefore, the expenditures are allowable. The Attorney General has issued opinion 92-108, which claims the statute is unconstitutional and discriminatory. The Attorney General also issued OAG 94-11 on February 25, 1994, stating health or medical insurance provided uniquely for an official and not in connection with a government program providing benefits to all county employees would be personal in nature.

THIS PAGE LEFT BLANK INTENTIONALLY

REPORT ON COMPLIANCE
AND ON INTERNAL CONTROL OVER FINANCIAL
REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Certified Public Accountants and Consultants

To the People of Kentucky

Honorable Paul E. Patton, Governor

Gordon C. Duke, Secretary

Finance and Administration Cabinet

Dana Mayton, Secretary, Revenue Cabinet

Honorable Mary Ellen Kinser, Oldham County Judge/Executive

Honorable Steven W. Sparrow, Oldham County Sheriff

Members of the Oldham County Fiscal Court

Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of receipts, disbursements, and excess fees of the Oldham County Sheriff for the year ended December 31, 2002, and have issued our report thereon dated August 21, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Oldham County Sheriff's financial statement for the year ended December 31, 2002, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Oldham County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses.

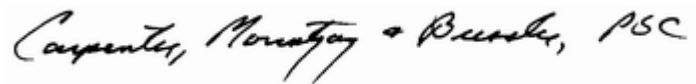
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

Internal Control Over Financial Reporting (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

A handwritten signature in cursive script that reads "Carpenter, Mountjoy & Bressler, PSC". The signature is written in dark ink on a light-colored background.

Carpenter, Mountjoy & Bressler, PSC

Audit fieldwork completed -
August 21, 2003

